

RESOLUTION NO. 2008-81

AUTHORIZING THE GENERAL MANAGER/SECRETARY-TREASURER  
TO ENTER INTO A SUBRECIPIENT AGREEMENT WITH THE UNIVERSITY  
HOSPITALS HEALTH SYSTEM FOR AN INTERMODAL TRANSPORTATION  
FACILITY AND RELATED IMPROVEMENTS ON EUCLID AVENUE

WHEREAS, the Greater Cleveland Regional Transit Authority is a designated recipient for federal funds for the Cleveland Urbanized Area from grants issued by the Federal Government and in particular the Federal Transit Administration; and

WHEREAS, the University Hospitals Health System (UHHS) is undertaking a mass transportation project within Cuyahoga County, specifically, the construction of an intermodal transit facility and related improvements that will be funded in part by federal funds; and

WHEREAS, the GCRTA will act as the recipient of federal funds for and on behalf of the University Hospitals Health System, permitting the pass-through of federal funds for the Project; and

WHEREAS, as a recipient of FTA funds, the GCRTA, is bound by federal law, regulations and the terms of a Master Grant Agreement with the Federal Transit Administration; and

WHEREAS, federal law, regulations and the Master Grant Agreement require the GCRTA to enter into an agreement with the University Hospitals Health System stating UHHS's responsibilities under federal law and to assure the compliance of each subrecipient at any tier with federal laws, regulations, and executive orders; and

WHEREAS, the contract for financial assistance will impose certain obligations upon the Greater Cleveland Regional Transit Authority, including the provision by it of the local share of project costs; and

WHEREAS, the University Hospitals Health System will be responsible for the local share of the project costs; and

WHEREAS, the GCRTA desires to assist the University Hospitals Health System by acting as the recipient of federal funds.

NOW, THEREFORE, BE IT RESOLVED by the Board of Trustees of the Greater Cleveland Regional Transit Authority, Cuyahoga County, Ohio:

Section 1. That the Board of Trustees of the Greater Cleveland Regional Transit Authority hereby authorizes submittal of applications and the receipt of federal funds on behalf of the University Hospitals Health System and authorizes a subrecipient agreement with UHHS for the pass-through of said funds.

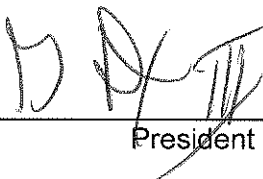
Section 2. That the General Manager/Secretary-Treasurer is authorized to enter into a Subrecipient Agreement substantially in the form of the Agreement attached hereto as Exhibit "A".

Section 3. That any remaining terms of said Agreement shall be as is agreed to by the parties, as is permitted by State and Federal law, in accordance with this Board's Policies and all other regulations governing the conduct of the GCRTA.

Section 4. That this resolution shall become effective immediately upon its adoption.

Attachment: Draft Subrecipient Agreement.

Adopted: May 20, 2008

  
\_\_\_\_\_  
President

Attest:   
\_\_\_\_\_  
CEO, General Manager/Secretary-Treasurer

Draft

**Federal Funds SubRecipient Agreement**

This Agreement is made this \_\_\_\_\_ day of \_\_\_\_\_, 2008, by and between the Greater Cleveland Regional Transit Authority (hereinafter "GCRTA"), located at 1240 West 6<sup>th</sup> Street, Cleveland, Ohio 44113 and University Hospital Health Services (hereinafter "UHHS") located at \_\_\_\_\_.

WHEREAS, the GCRTA, a political subdivision of the State of Ohio, is a designated recipient for federal funds for the Cleveland Urbanized Area from grants issued by the Federal Government and, in particular, the Federal Transit Administration (hereafter "FTA"); and

WHEREAS, the GCRTA will act as the recipient of federal funds for and on behalf of the UHHS, permitting the pass through of federal funds for \_\_\_\_\_ (the "project"); and

WHEREAS, the contracts for financial assistance will impose certain obligations upon the GCRTA, including the provision of the local share of project costs; and

WHEREAS, as a recipient of FTA funds, the GCRTA is bound by federal law, regulations, and the terms of a Master Grant Agreement with the Federal Transit Administration; and

WHEREAS, federal law, regulations, and the Master Grant Agreement require the GCRTA to include appropriate clauses in each subagreement stating a subrecipient's responsibilities under federal law and to assure the compliance of each subrecipient at any tier with federal laws, regulations, and executive orders.

NOW, THEREFORE, in consideration of their mutual promises and the receipt of federal monies, the GCRTA and the UHHS agree as follows:

**1. Federal Law & Regulations.** The UHHS acknowledges that it is a subrecipient of federal funds and, as such subrecipient, agrees that in connection with the administration, execution, construction and operation of the Project and its receipt of the federal funds, it shall be subject to all federal laws, rules, regulations and executive orders governing federal grantees as they may be amended from time to time during the course of this contract, including, without limitation the grant requirements set forth in 49 U.S.C. § 5309(c), the FTA Master Grant Agreement (MA14), a copy of which is attached hereto as Exhibit 1 (the "Master Agreement") and the regulations concerning "program income" set forth in 49 C.F.R. § 18.25. UHHS specifically acknowledges and agrees to the provisions of Section 19 of the Master Agreement, which reflects that the Federal Government retains a Federal interest in the Project property and further agrees to all federal common grant rules should it fail to maintain substantial control of

the Project property. The UHHS shall be responsible for local match requirements, if applicable. All FTA-mandated terms shall be deemed to control this Agreement in the event of a conflict with other provisions contained herein. The UHHS shall not perform any act, fail to perform any act, or refuse to comply with any GCRTA request related to the subject matter of this Agreement<sup>12i3</sup> that would cause GCRTA to be in violation of FTA terms and conditions, federal law or federal regulations. For purposes of the Project, the UHHS agrees to be bound by and to require all of its subcontractors or subrecipients at any level to be in compliance with all mandatory federal requirements imposed upon recipients of federal funds as they may be amended including, but not limited to:

- (a) Prompt payment of subcontractors - (49 CFR Part 26)
- (b) Restrictions on lobbying - (49 CFR Part 20)
- (c) Civil Rights - (49 USC 5332; 42 USC 2000d et seq.; 49 CFR Parts 21, 25, 26, 27, 37, 38, and 609; Title VII of the Civil Rights Act of 1964, as amended; 42 USC 2000e; 41 CFR Part 60 et seq; Executive Order 11246; 20 USC 1681 et seq.; 42 USC 6101 et seq.; 49 USC 5301(d); 29 USC 794; 42 USC 12101 et seq.; 42 USC 4151 et seq.; 36 CFR Part 1192; 28 CFR Parts 35 and 36; 41 CFR Subpart 101-19; 29 CFR Part 1630; 47 CFR Part 64, Subpart F; 36 CFR Part 1194; 21 USC 1174 et seq; 42 USC 4581 et seq., 42 USC 290dd-3 and 290ee-3)
- (d) Access to records (49 USC 5325(a))
- (e) Patent Rights - (35 USC 200 et seq.; and 37 CFR Part 401)
- (f) Employee Protections - (40 USC 3141 et seq.; 49 USC 5333(a); 40 USC 3701 et seq.; 29 CFR Part 5; 40 USC 3704; 29 CFR Part 1926; 18 USC 874; 29 CFR Part 3; and 29 USC 201)
- (g) Environmental requirements - (42 USC 4321-4335; Executive Order 11514; 49 USC 5324; 40 CFR Part 1500-1508; 23 CFR Part 771; and 49 CFR Part 662; 16 USC 470f; Executive Order 11593; 16 USC 470; and 16 USC 469a-469c)
- (h) Buy America – (49 USC 5323 and 49 CFR Part 661).

**2. No Obligation by the Federal Government.** The UHHS and GCRTA agree that, notwithstanding any concurrence by the Federal Government in, or approval of the solicitation or award of this contract, absent the express written consent of the Federal Government, the Federal Government is not a party to this Agreement and shall not be subject to any obligations or liabilities to the GCRTA, the UHHS or any other party pertaining to any matter resulting from the underlying agreement; the UHHS further agrees to include this clause, without modification, in any contract issued hereunder.

**3. Indemnification.**

- A. With respect to work performed by the UHHS, its contractors or agents, in furtherance of the Project, it shall indemnify, keep and save harmless the GCRTA and its respective officers, agents and employees against all suits or claims that may be based upon any death or injury to persons or property that may occur, or that may be alleged to have occurred in the course of the performance of the Project work by the UHHS, its contractors or agents, or as a result of the performance of the Project work by the UHHS, its contractors or agents, and whether or not the persons injured or whose property was damaged were third parties, employees of the UHHS or employees of any authorized contractor; and the UHHS shall at its own expense defend GCRTA in all litigation, pay all attorneys' fees, damages of any type, and all costs and other expenses arising out of the litigation or claim or incurred in connection therewith; and shall, at its own expense, satisfy and cause to be discharged such judgments as may be obtained against the GCRTA, or any of its officers, agents or employees. The foregoing obligations of this duty to indemnify are separate from and not dependent upon the coverage or lack thereof provided by any policy of insurance required by this Agreement.
- B. The UHHS shall indemnify, keep and save harmless the GCRTA and its respective officers, agents and employees against any fines, penalties, all findings for recovery ordered or issued by any state or federal entity, and damages of any type due to the failure of the UHHS, or its contractors or agents to comply with any federal or state law, rule, regulation, and /or procedure in the course of the performance of the Project work by the UHHS, its contractors or agents. This indemnification obligation shall include obligations incurred that result from any consent decree or settlement agreement.

**4. Named additional insured.** On every policy of insurance required by the UHHS of its subcontractors and subrecipients for the Project, the GCRTA shall be named as an additional insured.

**5. Audit and Inspection.**

- A. The UHHS will keep records and documents relevant to this Agreement and the Project for three (3) years following the performance of this contract or the completion of the Project, whichever occurs later. Such records and documents will be made available at reasonable times and places for inspection and copying by the GCRTA and/or the U.S. Department of Transportation, the Federal Transit Administration, the Ohio Department of Transportation and/or by any authorized representative thereof and will be submitted upon request, together with any other compliance information which may be reasonably required.
- B. The GCRTA, its representatives and permittees, which include without limitation, representatives of the Federal Transit Administration, Ohio Department of Transportation, and any local governmental entity having jurisdiction over the site

or the work shall have reasonable access to the Project site(s) during the term of this Agreement or until the completion of the Project, whichever is later, for the limited purpose of inspecting the Project and related materials and shall have the right to inspect all work, records, drawings and data relevant to the Project kept at the site or any office of the UHHS.

**6. No Agent or Contractor Relationship.** It is the intention of the parties that the GCRTA obligations under this Agreement shall be to act as a pass through of federal funds. Neither the UHHS nor the GCRTA shall have any authority, express or implied, to bind the other party.

**7. Environmental Responsibilities.** In the administration and furtherance of the Project, the UHHS shall be responsible for planning, coordinating, and conducting any required public involvement events, for preparing all required documents, reports and other supporting materials needed for addressing any applicable Environment Impact Statement, Environmental Assessment or Categorical exclusion for the Project pursuant to the National Environmental Act and the National Historic Preservation Act; and for securing all necessary permits and approvals from all federal, state and local regulatory agencies. The UHHS shall be responsible for assuring compliance with all commitments made as part of the Project's environmental clearance and/or permits.

**8. Procurement.** All goods and services for the Project shall be procured on a competitive basis and in compliance with Federal guidelines, including FTA Circular 4220.1E.

**9. Contract Administration.** The UHHS shall review and/or approve all invoices prior to payment and before requesting reimbursement from GCRTA for work performed on the Project, and the UHHS shall use its best efforts to ensure that invoices are accurate in all material respects in both amount and in relation to the progress made on the Project. All invoices submitted to GCRTA shall include a clear statement of work performed in support of reimbursement, including milestones or percentage of work complete. All invoices are subject to approval by GCRTA. Unapproved invoices will not be reimbursed by GCRTA. GCRTA may impose a project administration fee with respect to services performed in connection with this Agreement. The amount of such fee shall be one percent of funds received, and the fee shall be payable to GCRTA upon receipt of funds.

**10. Miscellaneous.**

**A. Entire Agreement.** This Agreement, including the Master Grant Agreement and the documents expressly referred to in the Master Grant Agreement or required by the Master Grant Agreement in connection with the award of federal funds, together with all documents evidencing so-called "pre-award authority" and letter of no prejudice relating to the Project, collectively constitute the entire agreement between the parties relating to the Project and supersede all prior understandings and agreements, whether written or oral, that may relate to the Project.

**B. Severability.** Should any provision of this Agreement be held by a court of competent jurisdiction to be illegal, invalid or unenforceable, such provision shall be deemed modified to the extent necessary (consistent with the intent of the

parties) to eliminate the illegal, invalid or unenforceable effect or to delete such provision if modification is not feasible, and the remaining terms shall continue in full force and effect.

- C. Governing Law. This Agreement shall be governed by federal law to the extent applicable to contracts for the award of federal funds and otherwise by the laws of the State of Ohio applicable to contracts made and to be performed wholly within the State of Ohio.

**11. Availability of Funds.** This Agreement is subject to the availability of appropriated funds and the UHHS's continued performance under the terms and conditions of this Agreement. The UHHS hereby commits and certifies that it will provide funds or require its sub-recipients to provide funds in an amount sufficient, together with the Federal contribution, to assure timely and full payment of the project costs as necessary to complete the project. The UHHS hereby commits and certifies that the local share of its financing will be provided from funding sources other than the Federal contribution or receipts or revenues from the project.

**IN WITNESS WHEREOF,** the parties, intending to be legally bound, have executed and delivered this Agreement as of the day and year first set forth above.

**Greater Cleveland Regional Transit Authority**

**University Hospital Health Services**

By: \_\_\_\_\_

By: \_\_\_\_\_

Name: Joseph A. Calabrese

Name: \_\_\_\_\_

Title: CEO, General Manager/Secretary-Treasurer

Title: \_\_\_\_\_

Approved as to legal form and correctness

\_\_\_\_\_  
Sheryl King Benford, General Counsel  
Deputy General Manager for Legal Affairs

**EXHIBIT 1**

**FTA MASTER GRANT AGREEMENT (FORM MA14)**

A copy of the Master Grant Agreement is attached hereto and incorporated herein by reference.

---





Greater Cleveland Regional Transit Authority  
**STAFF SUMMARY AND COMMENTS**

<b>TITLE/DESCRIPTION:</b> AUTHORIZING THE GENERAL MANAGER/SECRETARY-TREASURER TO ENTER INTO A SUBRECIPIENT AGREEMENT WITH THE UNIVERSITY HOSPITALS HEALTH SYSTEM FOR AN INTERMODAL TRANSPORTATION FACILITY AND RELATED IMPROVEMENTS ON EUCLID AVENUE	<b>Resolution No.:</b> 2008-81
	<b>Date:</b> May 15, 2008
	<b>Initiator:</b> Programming and Planning Department
<b>ACTION REQUEST:</b> <input type="checkbox"/> Approval <input type="checkbox"/> Review/Comment <input type="checkbox"/> Information Only <input type="checkbox"/> Other _____	

- 1.0 **PURPOSE/SCOPE:** This resolution authorizes the General Manager/Secretary-Treasurer to execute a Subrecipient Agreement with the University Hospitals Health System (UHHS) Foundation to pass through Federal funds to allow the University Hospitals Health System to fund the construction of a connected Intermodal Facility and related improvements on Euclid Avenue. Both projects were funded in the SAFETEA-LU Bus Facilities (5309) as Federal Earmarks. GCRTA will be responsible for the project, however, the purpose of this Subrecipient Agreement is to shift all such responsibilities to UHHS.
- 2.0 **DESCRIPTION/JUSTIFICATION:** The Federal Transportation Bill, SAFETEA-LU, provided earmark funds in the amount of \$4,587,424 over a five-year period to the University Hospitals Health Systems to fund construction of an Intermodal Facility and related improvements. GCRTA is the Federal Designated Recipient for the Cleveland urbanized area for FTA funding. GCRTA was requested by FTA and the University Hospitals Health System to act as the Grantee for this project. This Subrecipient Agreement will pass-through all of the FTA Federal Requirements to UHHS. GCRTA will be the legal conduit for the funds and as such collect an administrative fee for the work required. This agreement puts the burden of responsibility to carry out all grant funded activities at the University Hospitals Health System.
- 3.0 **PROCUREMENT BACKGROUND:** Does Not Apply.
- 4.0 **DBE/AFFIRMATIVE ACTION BACKGROUND:** Does Not Apply.
- 5.0 **POLICY IMPACT:** The project is included in the region's Transportation Improvement Plan and the State Plan. It is consistent with the GCRTA's ECTP, and Transit Waiting Environment programs.
- 6.0 **ECONOMIC IMPACT:** The required local match of \$1,146,856 will be contributed by the University Hospitals Health System. GCRTA will receive an administrative fee of 1% to cover its costs associated with the administration of the grant activities.
- 7.0 **ALTERNATIVES:** If this resolution was not approved, GCRTA would not be able to act as the Designated Federal Recipient and pass-through Federal funds earmarked to the University Hospitals Health System.

- 8.0 RECOMMENDATION: Staff recommends that the Board of Trustees authorize the General Manager/Secretary-Treasurer to enter into a subrecipient agreement with University Hospitals Health System for pass-through of Federal funds.
- 9.0 ATTACHMENTS: None.

Recommended and certified as appropriate to the availability of funds, legal form and conformance with the Procurement requirements.



---

CEO, General Manager/Secretary-Treasurer